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BEFORE THE ARIZONA CORPORATION COMMISSION

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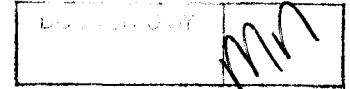
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AZ CORP COMMISSION  
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Arizona Corporation Commission

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OCT -8 2008



IN THE MATTER OF THE APPLICATION OF  
ARIZONA PUBLIC SERVICE FOR A  
HEARING TO DETERMINE THE FAIR  
VALUE OF THE UTILITY PROPERTY OF  
THE COMPANY FOR RULEMAKING  
PURPOSES, TO FIX A JUST AND  
REASONABLE RATE OF RETURN  
THEREON, TO APPROVE RATE  
SCHEDULES DESIGNED TO DEVELOP  
SUCH RETURN.

DOCKET NO. E-01345A-08-0172

**POST-HEARING REPLY BRIEF  
OF COMMISSION STAFF  
(INTERIM RATES)**

**I. INTRODUCTION.**

Arizona Corporation Commission Staff ("Staff") hereby files its Reply Brief in this matter, responding to the various initial post-hearing briefs filed by Arizona Public Service Company ("APS" or "Company"); the Arizona Investment Council ("AIC"); Mesquite Power, LLC, Southwestern Power Group II, LLC, and Bowie Power Station, LLC (collectively "Mesquite Group"); Freeport-McMoran Copper and Gold, Inc. and Arizonans for Electric Choice and Competition (collectively, "AECC"), and the Residential Utility Consumer Office ("RUCO"). Staff continues to believe that APS has failed to establish that interim relief is necessary or appropriate. If the Commission were inclined to grant the Company some amount of interim rate relief, Staff recommends that the Commission grant relief no greater than \$65.2 million.

**II. THE APPLICABLE LEGAL STANDARD FOR AWARDING INTERIM RATES.**

APS urges a broad construction of the Commission's authority to grant interim rate relief, arguing that the Commission may award interim rate relief in this case without any finding of an emergency and without any finding of fair value.<sup>1</sup> RUCO, by contrast, concludes that the Commission's authority to grant interim rates is limited to circumstances in which an emergency

<sup>1</sup> (APS' Int. Post-Hrg. Br. at 5-9, 12-13).

1 exists, a bond is posted, and a general rate case is pending.<sup>2</sup> Both of these positions appear to  
2 represent rather extreme views of Arizona law.

3 Staff agrees with those portions of APS' argument that assert the broad scope of the  
4 Commission's ratemaking authority. APS is correct in noting that "the Commission's powers are not  
5 limited to those expressly granted by the Constitution; the Commission may exercise all powers  
6 necessary or essential in the performance of its duties."<sup>3</sup> APS appears to suggest, however, that  
7 interim rate relief should be available at almost any time, as a means "to award a utility all  
8 appropriate rate relief . . . ."<sup>4</sup> This extreme view could transform interim rate relief into an  
9 accelerated vehicle for permanent rate relief and would essentially eliminate the differences between  
10 permanent rate cases and interim rate cases.

11 Interim rate relief is intended for extraordinary, unusual, or exigent circumstances.  
12 *Residential Utility Consumer Office v. Ariz. Corp. Comm'n*, 199 Ariz. 588, 20 P.3d 1169 (App.  
13 2001); Op. Att'y Gen. 71-17 (1971). It is not, as APS would apparently prefer, a means to  
14 accomplish early rate relief for rate base additions or for perceived shortfalls in equity returns.  
15 Interim rate relief should be viewed as an extraordinary remedy because interim rate proceedings are  
16 expedited and therefore lack the extended opportunities for discovery and audit that are normally  
17 associated with Commission rate cases. Because both the time and the means for processing and  
18 evaluating interim rate cases are abbreviated, an interim rate case is not the most thorough or  
19 complete means for setting rates. Such procedures should therefore be used sparingly, as the  
20 exception instead of the rule.

21 Although Staff disagrees with APS' claim that interim rate relief is available on a somewhat  
22 routine basis, Staff also disagrees with RUCO's conclusion that the Commission's ability to award  
23 interim rates is limited to emergency circumstances. RUCO relies upon *Residential Utility Consumer*  
24 *Office*, 199 Ariz. at 591, 20 P.3d at 1172, to support its view that the Commission cannot grant  
25 interim rates absent an emergency, a posted bond, and a pending rate case. Certain passages in that  
26 opinion would tend to support the conclusion that the Commission's authority to implement interim  
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28 <sup>2</sup> (RUCO's Int. Post-Hrg. Br. at 4-5).

<sup>3</sup> (APS' Int. Post-Hrg. Br. at 5 quoting Op. Att'y Gen. 71-17 at 2-3).

<sup>4</sup> (APS' Int. Post-Hrg. Br. at 5).

1 rates should be narrowly construed. *Id.* The *RUCO* case does not, however, address the scope or the  
2 nature of permissible rate relief in the event that the Commission makes a fair value finding.

3 In the *RUCO* case, the Commission had approved a surcharge for a water utility to recover  
4 increases in purchased water costs. 199 *Ariz.* at 589-90, 20 P.3d at 1170-71. The Commission  
5 established these rates without a fair value finding. Although *RUCO* could be read to limit the  
6 circumstances under which the Commission may award interim rates without an accompanying fair  
7 value finding, it does not address what would otherwise be appropriate if the Commission *were to*  
8 *make a fair value finding.*

9 *RUCO*'s view of the Commission's authority to implement interim rates would appear to  
10 significantly restrict the Commission's ability to act in an impending emergency. As the fourth  
11 branch of Arizona government and the exclusive authority for ratemaking, the Commission should be  
12 able to do more than just sit idly by in extraordinary or exigent circumstances that nonetheless fall  
13 short of an actual emergency. *See Arizona Corporation Commission v. State ex rel. Woods*, 171 *Ariz.*  
14 286, 297, 830 P.2d 807, 818 (1992).

15 In summary, although the Commission's authority to grant interim rates is probably not  
16 limited to circumstances that present an ongoing emergency, interim rates should nonetheless be  
17 regarded as an extraordinary form of rate relief, available only in connection with urgent, unusual, or  
18 special circumstances. If an emergency has occurred or is occurring, a fair value finding is  
19 unnecessary. *See RUCO*, 199 *Ariz.* at 591, 20 P.3d at 1172. However, if an emergency is not  
20 present, the Commission should make a fair value finding if it elects to grant interim rates.

21 **III. INTERIM RATE RELIEF DOES NOT APPEAR TO BE JUSTIFIED IN THE**  
22 **CIRCUMSTANCES OF THIS CASE.**

23 APS claims that it is facing an impending downgrade of its credit rating from BBB- to non-  
24 investment grade, or "junk" status. APS further claims that such a downgrade justifies interim rate  
25 relief. APS also claims that other current circumstances, which it characterizes as "highly unusual,"  
26 justify interim rate relief.<sup>5</sup>

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<sup>5</sup> (APS' Int. Post-Hrg. Br. At 13-15).

1 Although an impending rating agency downgrade might constitute an emergency or a special  
2 circumstance that would justify interim rate relief, Staff is not convinced that such a downgrade is  
3 imminent in this case. As to the remaining factors that APS has raised, Staff is not convinced that  
4 they are unusual, extraordinary, or otherwise different from the circumstances facing virtually all  
5 Arizona utilities. Based on this record, interim rate relief does not appear to be either necessary or  
6 appropriate.

7 **A. To The Extent That APS Bases Its Request For Interim Rate Relief Upon Certain**  
8 **Private Conversations Between APS' Representatives And Ratings Agency**  
9 **Personnel, Such Evidence Should Be Given Very Little Weight.**

10 APS maintains that, unless the Commission grants its request for interim rate relief, its  
11 projected FFO/Debt ratio for 2009 will fall below *eighteen percent*, and its bond rating will  
12 immediately (in 2008) be downgraded to "junk." This claim presents some difficulty because, under  
13 the new S&P ratings guidelines, the specified FFO/Debt ratio for APS now falls within a range of *ten*  
14 *percent to thirty percent*. (Tr. at 288). For a company with a business risk profile of "strong" and a  
15 financial risk profile of "aggressive," like APS, the range is now ten percent to thirty percent, *not*  
16 eighteen percent to twenty percent.

17 Citing certain private conversations between APS witness Brandt and S&P, APS claims that it  
18 must maintain an FFO/Debt ratio of at least eighteen percent to avoid a downgrade. *Id.* at 368, 453.  
19 In these private conversations, S&P has supposedly informed APS that it (S&P) will continue to  
20 apply the old eighteen percent ratio when evaluating APS. The issue for Staff (and for other parties  
21 as well) is that these private conversations cannot be independently verified and evaluated.

22 APS relies heavily upon these private conversations to support its claim that a downgrade will  
23 be imminent in the absence of interim rate relief. *Id.* at 320, 322. The lack of opportunity for  
24 verification and evaluation of these private conversations is significant from an evidentiary  
25 standpoint, because APS' perceptions or evaluations are often different than Staff's. It should come  
26 as no surprise that Staff often views the same facts and the same data differently than does the  
27 Company. To understand this, one need only undertake a cursory review of the Commission's  
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1 decision in APS' last full rate case.<sup>6</sup> That decision recounts any number of issues over which the  
2 Company and Staff were in profound disagreement. *Id.*

3 That Staff—as well as other parties—might reach a different conclusion based upon the same  
4 information is a relatively ordinary feature of regulation. If Staff were able to evaluate the basis of  
5 these private conversations, what would Staff conclude? We do not know the answer to this  
6 question, because the opportunity to examine this information first-hand is not available. *Id.* at 373-  
7 74, 498. At best, then, the evidence of these private conversations should be given very little weight,  
8 because this evidence cannot be independently verified and examined, and because it is somewhat  
9 inconsistent with the rating agencies' written reports, which, in Staff's view, do not suggest that a  
10 downgrade is imminent.<sup>7</sup>

11 **B. The Other Factors That APS Claims Are Unusual, Extraordinary, Or Significant**  
12 **Are Ordinary And Routine Aspects Of Regulation.**

13 APS also claims that it is facing a “highly unusual combination of financial pressures in an  
14 environment of extraordinary regulatory lag.”<sup>8</sup> APS follows that statement with a list of factors that  
15 are allegedly illustrative of its claims. These various factors, however, do not support the claims that  
16 APS makes.

17 **1. The regulatory factors and other general economic factors that APS cites**  
18 **do not appear to create an emergency for APS, nor do they create unique,**  
**special, or unusual circumstances.**

19 In its list, APS includes certain features of regulation—such as the historic test year as well as  
20 the regulatory lag associated with plant additions between rates cases—as somehow illustrative of the  
21 unusual regulatory circumstances facing APS.<sup>9</sup> To the contrary, these are not unusual features of  
22 regulation, but are instead quite ordinary. (Ex. S-1 at 11-14).

23 APS goes on to list a variety of other, more general factors, such as increases in commodities  
24 costs, foreign-exchange pressures, and the current economic crisis, apparently alleging that these  
25 factors create some sort of unusual or urgent circumstances for APS. Although these kinds of general  
26 factors tend to affect the economy generally, it is difficult to conclude that they have an unusual or

27 <sup>6</sup> (Decision No. 69663 (June 28, 2007)).

28 <sup>7</sup> (Staff's Int. Post-Hrg. Br. at 23-25).

<sup>8</sup> (APS' Int. Post-Hrg. Br. at 13).

<sup>9</sup> *Id.* at 13-15.

1 extraordinary impact upon APS, and APS has not demonstrated any upon this record. Furthermore,  
2 the increases in commodities costs tend to slow down growth generally, which in turn is slowing  
3 APS' Cap-Ex requirements.

4 APS also alludes to the current economic crisis as a justification for interim rate relief. At this  
5 point in time, however, it is impossible to predict not only the scope of the economic downturn but  
6 also its potential effects upon APS. Even if the current economic crisis is prolonged, it is possible  
7 that APS may actually benefit, because, in uncertain times, investors may perceive utilities such as  
8 APS as more stable than other companies.

9 In summary, although APS has listed 1) certain features of regulation that it may perceive as  
10 negative and 2) certain economic factors that may tend to be negative, it has not shown how these  
11 factors create an emergency under the standards of the Attorney General's 1971 Opinion or the  
12 *RUCO* case, nor has it shown how these general regulatory or economic factors create special or  
13 extraordinary circumstances for APS. Indeed, if the Commission were to conclude that these general  
14 factors constitute special circumstances justifying interim rate relief, the Commission should brace  
15 itself for a flurry of interim rate applications from other Arizona utilities, all alleging these same  
16 factors.

17 **2. Arguments about whether APS' current rates are inadequate should be**  
18 **addressed in a general rate case, not an interim rate case.**

19 As the Attorney General's opinion notes, "perhaps the only valid generalization on this  
20 subject is that interim rate relief is not proper merely because a company's rate of return has, over a  
21 period of time, deteriorated to the point that it is unreasonably low." Op. Att'y Gen. 71-17 at 13. In  
22 this matter, APS appears to be claiming that its present rates are inadequate. For example, APS  
23 claims that its "costs have continued to outpace its revenues, resulting in a massive and growing  
24 earnings shortfall . . . ." <sup>10</sup> APS goes on to claim that, "[b]ecause rates are based on a historical test  
25 year," its "rates also have not kept pace with its costs."<sup>11</sup> Finally, APS concludes that, "[a]s a result  
26 of its continuing inability to recover its properly incurred costs through adequate rates, APS has  
27 lacked any opportunity to approach its authorized 10.75 percent rate of return for several  
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<sup>10</sup> (APS' Int. Post-Hrg. Br. at 14).

<sup>11</sup> *Id.*

1 years . . . .”<sup>12</sup> While all of these statements—if true—would support the conclusion that APS’ rates  
2 are inadequate, none satisfies the standard for interim rate relief.

3 Furthermore, all of these claims are more properly dealt with in a general rate case. APS  
4 appears to be using this interim rate proceeding as a means to seek an early installment of permanent  
5 rate relief. This is inappropriate: interim rates should be reserved for emergencies or other  
6 extraordinary circumstances. As this brief has already stated, the accelerated processing times  
7 applicable to interim rate proceedings foreclose the extended discovery and full audit that are routine  
8 in general rate proceedings. Without adequate time to conduct such evaluations, APS’ complaints  
9 about its current rates cannot be fully scrutinized.

10 **3. Interim rates are not justified by APS’ statements about its current credit**  
11 **metrics or Pinnacle West’s stock performance.**

12 APS points out that its current credit metrics “have fallen to a level just above junk  
13 status . . . .”<sup>13</sup> APS also notes that all parties agree that a further decline in APS’ credit ratings would  
14 be detrimental to both the Company and its customers.<sup>14</sup> What APS fails to emphasize is that its  
15 credit metrics were downgraded not recently, but in 2005. Whatever else APS’ current credit metrics  
16 may indicate, they do not show that APS has experienced a sudden, unanticipated misfortune, that  
17 APS is insolvent, or that APS is unable to continue to provide adequate service to its customers.  
18 Considering that APS’ ratings have remained unchanged since 2005, it is also difficult to conclude  
19 that their current ratings are indicative of any special or unusual circumstances. Further, APS’  
20 outlook was recently upgraded by Moody’s from “negative” to “stable.”

21 Finally, Pinnacle West’s stock performance is not necessarily directly hinged on APS’  
22 performance. As noted by Fitch in its analysis of Pinnacle West, impacts to SunCor, Pinnacle West’s  
23 real estate subsidiary, relate to the national housing market downturn, and these effects, in turn,  
24 influence Pinnacle West’s performance. (Ex. S-4, APS13041, at 1 of 2 (FitchRatings January 23,  
25 2008)). S&P likewise acknowledges SunCor’s vulnerability in the present housing market as playing  
26 a part in the overall outlook for Pinnacle West. *Id.* at APS13073, at 2 of 5 (S&P RatingsDirect June  
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28 <sup>12</sup> *Id.*

<sup>13</sup> *Id.*

<sup>14</sup> *Id.*

1 25, 2008). *See also id.*, APS13071, at 2 of 9 (S&P RatingsDirect June 25, 2008) (noting SunCor's  
2 recent negative circumstances as a major ratings factor weakness due to constrained ability to make  
3 distributions to the parent). Therefore, Pinnacle West's stock performance should not necessarily be  
4 taken as reflective of APS' performance, and this factor should not figure prominently in determining  
5 whether APS should be awarded interim rates.

6 **IV. STAFF'S ALTERNATIVE RECOMMENDATION IS APPROPRIATE IF THERE IS**  
7 **TO BE AN INCREASE.**

8 Although the evidence in support of a credit rating-downgrade is somewhat questionable, the  
9 Company persists in adhering to the need for an interim rate increase to preserve its FFO/Debt  
10 financial metric.<sup>15</sup> Additionally, the Company continues to advance the position that \$115 million, a  
11 number premised upon a wholly unrelated adjustor surcharge, remains an appropriate basis for  
12 determining the amount of any interim rate increase.<sup>16</sup> In the alternative, the Company has attempted  
13 to modify Staff's recommendation by adding inputs that are unreasonable in the context of an interim  
14 rate proceeding. The Company's modifications appear to be aimed at achieving a rate increase equal  
15 to or greater than the originally requested \$115 million.<sup>17</sup>

16 As Staff has made clear, not only is the FFO/Debt ratio difficult to bracket as a target for rate  
17 setting purposes, it is also uncertain that this metric is of such overriding significance that it merits  
18 ignoring other metrics that are likewise used in setting credit ratings.<sup>18</sup> Further, the \$115 million  
19 amount of requested rate relief is not related to achieving any particular FFO/Debt ratio. The number  
20 was derived arbitrarily in order to make the rate increase "less obvious to the financial community  
21 than it turns out to have come." (Tr. at 861). Nor is APS able to guarantee that an award of this  
22 requested amount would be sufficient to stave off the credit rating downgrade that the Company  
23 believes is imminent. *See, e.g.*, tr. at 864, APS' Int. Post-Hrg. Br. at 21.

24 Rather than focus on its requested increase, APS instead devotes substantially more effort to  
25 proposing adjustments to Staff's alternative recommendation, apparently in an effort to make its own  
26 proposal appear more reasonable. Staff's alternative reasonably considers the net change in rate base,

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28 <sup>15</sup> (APS' Int. Post-Hrg Br. at 21-22).

<sup>16</sup> *Id.* at 21.

<sup>17</sup> *Id.* at 23-27.

<sup>18</sup> (Staff's Int. Post-Hrg. Br. at 18-20, 28-29).



1 changes in accumulated depreciation, and other rate base changes that have occurred through the end  
 2 of the 2007 test year from the Company's permanent rate case. (Tr. at 681). The Company suggests  
 3 that the Commission should adjust Staff's recommendation to include in rate base post test year plant  
 4 for 2008 and planned capital expenditures for 2009. The Company also suggests that the  
 5 Commission should increase accumulated depreciation to incorporate these out of test year additions.  
 6 *Id.* at 462-63. In sum, these additions increase Staff's recommendation of approximately \$65.2  
 7 million to \$167 million for 2008 and \$247 million with the inclusion of the 2009 additions. *Id.* at  
 8 464, 507.

9 In the alternative, the Company also proposes a more specific set of post test year plant  
 10 inclusions under the premise that these facilities are in service now and serving customers.<sup>19</sup> These  
 11 items include the new combustion turbines at the Yucca facility in Yuma and the steam generator  
 12 upgrade at Palo Verde Unit 3.<sup>20</sup> According to the Company's calculations, including these post test  
 13 year items in rate base would produce a rate increase somewhat higher than the Company's requested  
 14 increase of \$115 million.<sup>21</sup>

15 Neither of the Company's proposed deviations from Staff's recommended alternative is  
 16 appropriate. Staff contends—and the Company concedes in its brief—that adopting the Company's  
 17 position on depreciation expense would have impacts for the Company's income statement.<sup>22</sup> The  
 18 approach that APS suggests would appear to contradict one of the Company's core objectives: to  
 19 improve its standing with the rating agencies. APS claims that it is seeking interim rate relief to deal  
 20 with issues of regulatory lag. *See, e.g.,* tr. at 432, 450, 747. To that extent, the Company's statement  
 21 that "other expenses associated with the plant . . . would at the very least offset any unidentified  
 22 income statement reductions and can be more appropriately addressed in the general rate case" is  
 23 contradictory to the very goals that APS purportedly seeks to accomplish in the present proceeding.<sup>23</sup>  
 24 As the Company implicitly notes by proposing to defer these issues, its proposed changes to Staff's  
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27 <sup>19</sup> (APS' Int. Post-Hrg. Br. at 25).

28 <sup>20</sup> *Id.*

<sup>21</sup> *Id.* at 27.

<sup>22</sup> *Id.* at 23.

<sup>23</sup> (APS' Int. Post-Hrg. Br. at 23-24).

1 alternative will make the issues faced during the permanent rate case more complex. This will  
2 necessarily impact the amount of time necessary to process the general rate case.

3 The same inconsistency applies to the consideration of out of test year plant that the Company  
4 proposes, even plant that is currently existing and serving customers. Mr. Brandt has confirmed that  
5 none of the proposed out of test year expenditures for plant additions has been found prudent, nor  
6 have the related expenses been analyzed, nor have all of the expenditures even been made. (Tr. at  
7 464-67). These issues, however, will have an impact on the length of time necessary to process the  
8 general rate proceeding.

9 At a practical level, these matters are not appropriately addressed in an interim rate  
10 proceeding, where there is no detailed evaluation of the Company's income statement adjustments  
11 and no engineering evaluation to support a conclusion that out of test year plant is reasonably  
12 included in rate base. *Id.* at 619-20. Pending a thorough accounting analysis, it would be  
13 inappropriate to include depreciation expense for 2007 post-test-year plant additions or for planned  
14 2008 plant additions, some of which have not yet been built. These matters will be addressed in the  
15 general rate case.

16 Consequently, if the Commission believes that an interim rate increase is warranted in this  
17 case, Staff suggests that the \$65.2 million that it developed as an alternative recommendation is the  
18 most appropriate amount proposed by any party. APS' modifications to Staff's alternative should be  
19 rejected.

## 20 **V. RATE DESIGN.**

21 AECC argues that, if the Commission were to grant interim rates under a cents-per- kWh  
22 method, it would be arbitrary and produce unjust and unreasonable rates. Staff, however, disagrees  
23 with this conclusion and instead recommends an equal cents-per-kWh method for all classes of  
24 ratepayers. Staff believes that this method is fair and reasonable. This issue is essentially a policy  
25 decision for the Commission to determine. If the Commission chooses to implement interim rates,  
26 the Commission may choose any rate design that is fair and reasonable.

27 Although AECC points out that the record in the current interim rate case does not include a  
28 Class Cost of Service Study ("COSS"), it argues that Staff's recommendation is flawed because it

1 does not reflect the nature of the costs that are causing the need for the increase. AECC states that  
2 “[t]he cost recovery mechanism needs to reflect the general nature of the costs that are causing the  
3 need for an increase, and a flat per-kWh charge does not adhere to this fundamental rate design  
4 objective.”<sup>24</sup> AECC additionally states that Staff and RUCO “continue to support a rate design that  
5 does not align the surcharge with the nature of the cost increase.”<sup>25</sup> This case, however, does not  
6 include a complete record as to cost causation, as there would be in a general rate case. Therefore,  
7 the general principles for rate design that are applicable to general rate cases should not be applied to  
8 interim rates. The Commission must determine a fair and equitable way to distribute interim rates  
9 without the help of a COSS, and it may use any method that is fair and reasonable.

10 AECC argues that Staff is “abandoning any pretext of attempting to balance the interest of all  
11 parties by preferring the per kWh charge despite its shortcomings because ‘as a general matter . . . the  
12 residential customers may be encountering hardships from the economic conditions.’”<sup>26</sup> Actually,  
13 Staff recommends a cents per kWh method because Staff has tried to balance the interests of all  
14 parties and has tried to develop a recommendation that considers those various interests. (Tr. at 651;  
15 Staff’s Int. Post-Hrg. Br. at 41).

16 Staff understands that a formalized study has not been conducted to determine how the  
17 current economic conditions will impact each specific class. Also, Staff does not dispute that a large  
18 commercial or industrial customer may experience burdens related to interim rates.<sup>27</sup> Staff is  
19 concerned, however, about the rate impacts for customers who have the least ability to pay and  
20 generally believes that these customers tend to be the smaller customers, such as small commercial or  
21 residential customers. (Tr. at 620-21). Although AECC contends that exempting E-3 and E-4  
22 customers from any potential interim rate increase will address these concerns, there are still many  
23 smaller customers that would be significantly burdened by any rate increase at this time. In an  
24 attempt to balance the interests of all customers, Staff recommends an equal cents-per-kWh approach  
25 as the most appropriate rate design under the circumstances.

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28 <sup>24</sup> (AECC’s Int. Post-Hrg. Br. at 10).

<sup>25</sup> *Id.* at 9-10.

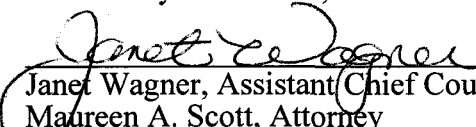
<sup>26</sup> *Id.* at 10.

<sup>27</sup> (Staff’s Int. Post-Hrg. Br. at 9-11).

1 **VI. CONCLUSION.**

2 For the reasons stated in this brief and in Staff's Initial Post-Hearing Brief, Staff believes that  
3 APS has not established that interim rate relief is warranted.

4 RESPECTFULLY SUBMITTED this 8<sup>th</sup> day of October, 2008.

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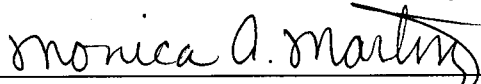
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